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**THEORETICAL FOUNDATIONS OF ORGANIZATIONAL
AND LEGAL MECHANISMS OF PUBLIC MANAGEMENT
IN UKRAINE**

The establishment of the system of public management in Ukraine requires a deep study of the whole complex of modern mechanisms of public management, which is starting with the organizational and legal. These mechanisms are well designed for the system of public administration in Ukraine, but in the context of publicity require additional rethinking, especially from the standpoint of modern theoretical approaches. In present conditions, the lack of proper theoretical study of the nature, components, interconnections and interdependence of organizational and legal mechanisms of public management in Ukraine may cast doubt on the effective solution of many problems to be solved during the establishment of the system. The aforementioned and predetermined issues stipulate the topicality of the basic idea of this article.

The theoretical foundations of organizational and legal mechanisms of public management in Ukraine were investigated by V. Averyanov, V. Bakumenko, A. Boryslavska, M. Bratkovskiy, I. Hrytsiak, V. Hroisman, B. Danylyshyn, A. Lelechenko, V. Mamonova, O. Skrypniuk, I. Tsurkanova. However, in modern conditions of the intensification of the public management process establishment in Ukraine this topic gains a new meaning, its topicality increases and there appears a need for a new theoretical understanding of the issue.

Both the mechanisms of public administration, and their important elements have been studied by Ukrainian scientists from the initial period of the establishment of public administration science. They were mostly viewed as a system, but from different angles. Treating mechanisms of public administration as a system, scholars emphasize on the complicacy and complexity and thus show the need and outline the range of their enhanced understanding. However, some researchers suggest that in the

relation to the system of management as a broader concept, public administration mechanisms are a subsystem, as a narrower concept.

Not all researchers agree with the Ukrainian priority concept of consistency in the interpretation of the public administration mechanism. Drawing attention to the functional side of public administration mechanisms, emphasizing on their complex nature, they essentially perform a classification, i.e. distinguish their certain kinds. In general, there are two approaches to the interpretation of the concept of "public administration mechanisms", which can be described as structural-organizational and structural-functional.

The evolution of the essence of public administration and its mechanisms in the area of public management was due to the development of democracy and civil society in the world and especially in Ukraine. An intermediate stage of transition from state administration to public management was public management as a kind of administrative activities of public authorities, through which the State and civil society provide self-government of the whole social system and its development. Today, the term "public management" has replaced the previous term "public administration".

For scientific researches today there is the inherent tendency of expanding the interpretation of the "public management" concept. It is, particularly, understood as activities of public servants and politicians, structures and procedures of public authorities and their systematic study; the field of practice and theory that is crucial for public administration and focus on internal activities of state institutions; activities, which are closely related to politics, law, and civil society; activities, which ensure the effective functioning of the entire system of state and local governments and provide a broad involvement of various stakeholders (those interested) in developing and implementing public policy.

Today, among Ukrainian researchers there are debates about the nature of the category of "public management". The work has begun among scientists-lawyers. The most widespread there is the thesis that public management cannot be the main element of the subject of legal regulation of administrative law.

The relatively short period of the research of public management in Ukraine has not given opportunities to thoroughly understand its mechanisms. Therefore, the understanding of public management mechanisms is now possible to carry out only starting out from extensive scientific developments regarding "public administration mechanisms", but taking into account the nature and logic of the system of public management. In this context, each individual public mechanism of management should be seen as a set of coordinated management methods. Thus, there is a need in the classification of management mechanisms according to certain criteria, and for organizational and legal mechanisms of public management the main criterion actually is the criterion of publicity. However, the criterion of publicity should be implemented in specific legal provisions, enforcement of which is the precondition for publicity implementation in practice.

So, in the science of public administration there was conducted the fairly thorough theoretical study of both mechanisms of public administration in general and their individual kinds, including organizational and legal. However, the task of forming in Ukraine the modern system of public management has put the demand for critical reframing of previous developments. In this context of the development of new theoretical principles of organizational and legal mechanisms of public management in Ukraine, there must be, above all, taken into account the element of publicity and its understanding to the extent, in which it is actually present at a given stage of the new management system and integrated in all modes of its functioning.